Center for Higher Education Illinois State University 331 DeGarmo Hall, Normal, IL 61761-6901 (309) 438-5405

Grapevine

Year Page 3079

33rd

1958 Number 375

Since

December 1991 - January 1992

TIMELY DATA CIRCULATED WHILE CURRENT

Reports on state tax legislation; state appropriations for universities, colleges and community colleges; legislation affecting education beyond the high school.

IN THIS ISSUE

State higher education appropriations per capita and per \$1,000 of personal income are included in this issue on page 3081. These two commonly-termed "comparative state higher education finance measures" are published annually by Grapevine as a service to the higher education community. These measures are commonly used to compare states on effort for higher education. Despite their wide acceptance and utilization, there are some limitations inherent in these measures which, in some states, may present an especially limited view of patterns of state support. Two limitations are noteworthy. First, both measures use only one source of revenue--state taxes. Other revenue sources need to be included in a more thorough analysis, including non-tax revenue sources, student tuition, and the financial support provided by federal and local governments. The latter is critical in states having numerous community colleges which receive support from local units of government. A second limitation is that these measures utilize state resident population and personal income, rather than student enrollment. When most states had higher educational systems which grew at relatively even rates, per capita and personal income measures were minimally biased. Currently, however, states are experiencing widely-varying patterns of enrollment growth. In such variable environments, per student financial measures are highly recommended for use in analyses. Grapevine does not collect student enrollment data. In keeping with the timely nature of Grapevine, these measures are provided herein with special attention to their limitations and caution about their uses.

ADDITIONAL ADJUSTMENTS FOR HIGHER EDUCATION FINANCE COMPARISONS.... 3082
Consumer Price Index and the Higher Education Price Index
Geographical Cost-of-Living

FISCAL YEAR 1991-92 APPROPRIATIONS FOR GEORGIA, MAINE AND TEXAS. . . . 3083-3084

GRAPEVINE

Edward R. Hines, Editor

M. M. Chambers, Founding Editor

Gwen B. Pruyne, Managing Editor

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RANKINGS OF THE STATES ON APPROPRIATIONS OF STATE TAX FUNDS FOR OPERATING EXPENSES OF HIGHER EDUCATION, PER CAPITA AND PER \$1,000 PERSONAL INCOME, FY1991-92

	Higher Ed		7	appropriation	
	-	Annron	F		
	Approp	Approp		Per \$1,000s	5
State	<u>FY1991-92</u> (\$1,000s)	Per Capita (\$)	Rank	Income	Donle
(1)	(2)	(3)	(4)	(\$) (5)	Rank
Alabama	791,587	195.92	10	13.02	<u>(6)</u> 8
Alaska		327.21	10		3
Arizona	179,981			15.05 10.31	
	607,819	165.83	25		20
Arkansas*	383,560	164.57	27	11.49	16
California	5,662,752	190.28	12	9.14	28
Colorado	523,785	158.99	32	8.40	35
Connecticut	503,748	153.25	35	6.01	46
Delaware	121,011	181.65	16	9.03	29
Florida	1,486,480	114.89	46	6.15	44
Georgia	874,320	<u> 134.96</u>	42	7.88	<u>37</u>
Hawaii	321,201	289.83	2	14.17	5
Idaho	195,881	194.57	11	12.70	9
Illinois	1,734,761	151.76	37	7.42	40
Indiana	899,643	162.27	28	9.59	25
Iowa	563,570	202.96	9	11.77	14
Kansas	446,517	180.22	17	9.91	22
Kentucky*	641,251	174.10	19	11.59	15
Louisiana	574,336	136.10	41	9.38	26
Maine	186,664	152.02	36	8.83	33
Maryland	804,886	168.33	21	7.69	38
Massachusetts	583,569	97.00	49	4.30	49
Michigan	1,541,648	165.89	24	9.02	30
Minnesota	995,429	227.52	6	12.11	12
Mississippi	412,311	160.23	30	12.49	10
Missouri	569,257	111.25	47	6.36	43
Montana	131,910	165.08	26	10.81	19
Nebraska	340,106	215.48	8	12.26	11
Nevada	191,773	159.57	31	8.23	36
New Hampshire	75,175	67.77	50	3.25	50
New Jersey	1,132,432	146.49	38	5.87	47
New Mexico	349,378	230.60	4	16.12	2
New York	2,760,719	153.45	34	6.94	41
North Carolina	1,445,790	218.11	7	13.34	6
North Dakota	145,535	227.83	5	15.03	4
Ohio	1,460,068	134.60	43	7.66	39
Oklahoma	542,277	172.39	20	11.15	18
Oregon*	461,155	162.25	29	9.37	27
Pennsylvania	1,483,233	124.83	44	6.67	42
Rhode Island	116,128	115.73	45	6.15	45
South Carolina	634,226	181.90	15	11.97	13
South Dakota	97,273	139.76	40	8.85	<u>_</u> 3
Tennessee	692,402	141.97	39	8.93	
Texas	2,821,810				31
Utah		166.12	23	9.90	23
	319,561	185.48	13	13.21	7
Vermont	55,742	99.05	48	5.64	48
Virginia Washington	1,030,112	166.49	22	8.43	34
Washington	898,184	184.56	14	9.74	24
West Virginia	277,921	154.96	33	11.29	17
Wisconsin	863,337	176.49	18	10.02	21
Wyoming	124,902	275.36	3	16.93	1
<u>Totals/Average</u>	40,057,116	161.47		8.62	

^{*}Appropriations figures have been revised since the last report.

Sources: 1990 Population, U. S. Department of Commerce, Bureau of the Census
Personal Income, U. S. Department of Commerce, Bureau of Economic Analysis

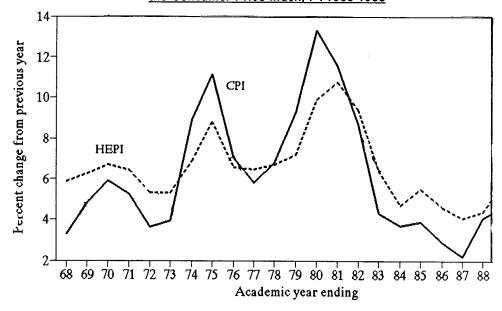
Rankings of States on Appropriations Per Capita and Per \$1,000 of Personal Income

Users of these data must be cognizant of other facts about the states in order to put these comparisons in perspective. A illustrative case is the rankings on appropriations per \$1,000 of personal income (page 3080), Florida ranked 44th and Rhode Island, 45th. Only 4-tenths of a cent separate these two states which differ dramatically in almost every respect: magnitude of dollars appropriated, number of public institutions of higher education and extent of personal income. Perhaps the best use of these data is to compare states which are similar in size, wealth, numbers of colleges and universities and other variables, or to observe over time the rankings of a given state and to account for significant changes.

CPI and HEPI and Geographical Cost of Living

A procedure to determine how well higher education is being funded is to adjust current dollars by an index to determine their buying power, over time. A graph of the percentages of changes in the Consumer Price Index (CPI) and the Higher Education Price Index (HEPI) is displayed below. While the CPI reflects changes in the costs of food, housing, apparel, transportation, medical care and other goods and services for the population in general, the HEPI reflects changes in the those operating expenses which are specifically for colleges and universities. Approximately 75% of these higher education costs are for salaries, wages and fringe benefits. For a thorough discussion of the definitions and usefulness of these measures, consult Kent Halstead's Higher Education Price Indexes, Research Associates of Washington, 2605 Klingle Road, N. W., Washington, DC 20008. (Price \$35.00) It is generally understood that the cost of living is higher in some parts of the U.S. than in other parts. The column on the right ranks the states in descending order on the cost-of-living scale developed by Professor Walter McMahon, University of Illinois, Champaign-Urbana. McMahon's model adjusts the CPI with regional-specific variables including per capita personal income, the value of housing, percentage changes in population, climate and others. According to Dr. McMahon, "There is a 57 percent difference in the purchasing power between the highest and lowest states, whereas the variation in real purchasing power within states between the higher cost large cities and lower cost metropolitan and nonmetropolitan areas is 22% to 35%, respectively."

Yearly Percent Changes in the Higher Education Price Index and the Consumer Price Index, FY1968-1988



Rankings on Geographical Cost-of-living

- 1 Hawaii
- 2 Alaska
- 3 Connecticut
- 4 New Jersey
- 5 California
- 6 Massachusetts
- 7 New York
- 8 Virginia
- 9 Delaware
- 10 Rhode Island
- 11 Maryland
- 12 New Hampshire
- 13 Illinois
- 14 Vermont
- 15 Maine
- 16 Pennsylvania
- 17 Colorado
- 18 Minnesota
- 19 Washington
- 20 Michigan
- 21 Wisconsin
- 22 North Carolina
- 23 Ohio
- 24 Nevada
- 25 Missouri
- 26 Indiana
- 27 Oregon
- 28 Kansas
- 29 Iowa
- 30 Wyoming
- 31 Nebraska
- 32 Florida
- 33 Texas
- 34 Oklahoma
- 35 Georgia
- 36 Tennessee
- 37 West Virginia
- 38 Montana
- 39 Kentucky
- 40 North Dakota
- 41 Louisiana
- 42 South Dakota
- 43 New Mexico
- 44 Idaho
- 45 South Carolina
- 46 Alabama
- 47 Arizona
- 48 Arkansas
- 49 Utah
- 50 Mississippi

Source: Mc/Sp#20. Center for the Study of Educational Finance, 331 DeGarmo Hall, Illinois State University, Normal, IL 61761 (Price \$5.00)

REVISIONS AND UPDATES TO FORMER REPORTS

Three states have recently updated the data which were reported earlier in <u>Grapevine</u>. These statewide totals and the nationwide totals should be substituted in the 50-state table published in the October-November issue.

	(1	n thousands	of dollars)		
	Year	Year	Year	2-yr gain	10-yr gain
States	1981-82	1989-90	1991-92	Percent	Percent
(1)	(2)	(3)	(4)	(5)	(6)
Arkansas	183,980	320,613	383,560	20	108
Kentucky	339,632	550,328	641,251	17	89
Oregon	252,602	395,898	461,155	16	83
50-state Totals	22,982,123	39,106,423	40.057.116	2	74

PENNSYLVANIA

Table 47 supplements Table 41, page 3069, <u>Grapevine</u>, September 1991. The figures for the campuses of the State System of Higher Education were not available when Table 41 was published.

Table 47. State tax-fund appropriations for the operating expenses of the State System of Higher Education for <u>fiscal years 1990-91 and 1991-92</u>,

(In thousands o	f dollars)	
	Sums appr	opriated
Institutions	1990-91(R)	1991-92
(1)	(2)	(3)
State System of Higher Ed		
Indiana	46,858	51,034
West Chester	36,090	39,307
Millersville	26,256	28,596
Bloomsburg	25,980	28,297
Slippery Rock	25,967	28,282
Kutztown	24,840	27,055
Edinboro	24,153	26,307
Clarion	23,541	25,640
Shippensburg	22,749	24,776
Edinboro Clarion	24,840 24,153 23,541	27,055 26,307 25,640

(Continued in the next column)

PENNSYLVANIA (Continued from	the preceding	<u>column)</u>
California	22,317	24,292
East Stroudsburg	18,951	20,641
Lock Haven	14,145	15,407
Mansfield	13,841	15,126
Cheyney	12,481	12,762
Chancellor's office	1,701	1,855
System reserve	212	797
Minority recruitment	1,415	1,415
Deferred maintenance	3,800	
Faculty development		400
Academy for Teaching	500	500
University Center		292
McKeever Center	318	344
Rural postsecond education		500
Subtotal, SSHE	346,115	373,625

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Address correction requested

TEXAS

Table 46. State tax-fund appropriations for the operating expenses of higher education for $\underline{\text{fiscal}}$ <u>years 1990-91 and 1991-92</u> in Texas.

years 1990-91 and 1991-92 in		
(In thousands of	dollars)	
	Sums app	ropriated
Institutions	1990-91	1991-92
(1)	(2)	(3)
U of Texas at Austin	198,230	198,225
UT at Arlington	59,976	63,625
UT at El Paso	34,322	39,216
UT Pan American	23,943	26,837
UT at Brownsville	3,506	3.828
UT at Dallas	28,748	32,416
UT at San Antonio	29,158	32,348
UT at Tyler	9,116	9,387
UT of the Permian Basin	6,835	6,505
UT Health Science Centers	0,000	0,505
Houston	98,923	100,154
San Antonio	81,310	88,026
Dallas	66,745	70,487
Tyler	16,289	16,361
UT Cancer Center	101,828	99,729
UT Medical, Galveston	179,098	192,430
System Administration	340	172,430
Subtotal, UT System	938,367	979,574
Texas A&M University	178,622	175,981
College of Medicine*	110,022	
Ag experiment station	/O E10	12,610
- ·	40,510	40,838
Ag extension service	35,499	36,039
Forest Service	9,366	9,943
Engineer exper station	6,999	7,371
Engineer exten service	3,434	3,701
Animal control service	2,393	2,414
Veterinary diagnostic lab	2,137	4,803
Transportation institute	1,834	1,825
Prairie View A&M U	16,897	16,651
Tarleton State U	12,142	15,295
A&M U at Galveston	4,691	7,174
Texas A&I U	16,398	17,867
Corpus Christi St U	10,476	11,967
Laredo State U	3,858	4,552
West Texas St U**	13,805	14,943
System administration	340	,
Subtotal, A&M System	359,401	383,974
University of Houston	103,360	112,099
Clear Lake	15,925	15,859
Downtown	10,582	11,981
Victoria	3,767	3,577
System administration	1,350	
Subtotal, U of H	134,984	143,516

(Continued in the next column)

TEXAS (Continued from the pro	eceding colu	umn)
Texas State U System		
Southwest Texas St U	43,000	44,700
Sam Houston St U	25,708	27,858
Angelo State U	12,245	13,063
Sul Ross State U	6,167	6,299
Sul Ross State U-Uvalde Ct	r 875	1,805
System administration	375	
Subtotal, TSU System	88,370	93,725
Lamar University System		
Beaumont	26,158	27,886
Orange	2,382	2,506
Port Arthur	3,484	3,616
System administration	37 <u>5</u>	•
Subtotal, LU	32,399	34,008
Texas Tech U	78,829	85,019
Health science ctr	43,311	44,802
Subtotal, TTU	122,140	129,821
U of North Texas	65,274	71,130
Texas Coll Osteopathy	24,363	26,018
Subtotal, U of NT	89,637	97,148
East Texas State U	18,981	20,203
ETSU at Texarkana	3,391	3,239
Subtotal, ETSU	22,372	23,442
Texas St Tech Inst	43,909	48,274
Texas Woman's U	31,727	33,811
Texas Southern U	24,474	25,178
Stephen Austin St U	27,668	28,468
Midwestern State U	10,758	11,062
Fibers & Food Comm	1,451	1,410
National Research Lab	1,948	29,515
SREB	100	135
Higher Educ Fund	45,500	45,500
State aid to comm colls	510,375	558,165
Coordinating Board	8,734	9,171
Equalization grants	21,279	24,200
Baylor med & dental	45,217	43,317
Family prac residency	7,820	7,932
Resident physician	4,199	.,,,,,
Tech research	.,	39,770
Advance research		19,855
Incentive grant	1,500	1,452
Remedial ed	4,563	5,979
College Work Study	4,505	1,936
Other	450	1,468
Subtotal, CB		155,080
Total	2,579,342	
*Previously included in the		
main compute	amount 101	I EVOS WOW!

main campus.

^{**}Formerly reported separately.

GEORGIA

Table 44. State tax-fund appropriations for the operating expenses of higher education for <u>fiscal</u> <u>years 1990-91 and 1991-92</u> in Georgia.

70010 1770 71 drd 1771 72 111	-	
(In thousands of	dollars)	
	Sums app	propriated
Institutions	1990-91	1991-92
(1)	(2)	(3)
University of Georgia	199,268	184,103
Ag experiment station	35,424	31,677
Coop extension service	34,795	26,363
Veterinary experiment statio	n 3,060	2,468
Skidaway Inst of Oceanograph	ıy 1,577	1,351
Marine extension service	1,250	979
Marine Institute	1,000	855
Veterinary teaching hospital	526	452
Minority business	355	299
Athens/Tifton veterinary lab	66	
Subtotal, U of G,	277,321	248,547
Medical College of Georgia	70,069	65,685
Talmadge Memorial Hospital	31,923	28,751
Family Practice Residency	6,203	5,866
Desegregation program	386	324
Subtotal, MC of G,	108,581	100,626
Georgia Inst of Technology	88,126	83,303
Research Institute	11,444	9,818
Education extension service	853	514
Advanced technology develop	1,474	1,365
Agricultural research	1,365	1,138
Center for Rehabilitation	960	912
Subtotal, GIT,	104,222	97,050
Georgia State University	96,800	92,267
Senior Colleges -		
Georgia Southern College	36,155	38,642
Valdosta State College	21,775	20,689
West Georgia College	21,035	20,773
Kennesaw College	20,705	20,361
Georgia College	14,579	14,258
Columbus College	15,294	14,119
Southern College of Tech	14,150	13,109
Augusta College	12,658	12,600
Fort Valley State College	12,183	11,093
Savannah State College	11,579	10,657
Albany State College	11,460	10,608
Armstrong State College	10,367	10,360
Clayton State College	8,896	8,529
North Georgia College	8,492	8,437
Georgia Southwestern College		8,399
Subtotal, S C's,	228,659	
	220,007	222,634

(Continued in the next column)

GEORGIA (Continued from the preceding column)			
Junior Colleges -			
DeKalb College	22,887	24,778	
Macon College	7,738	7,740	
Abraham Baldwin Ag College	7,619	7,172	
Gainesville College	5,688	5,739	
Middle Georgia College	6,168	5,654	
Darton College	5,452	5,252	
Floyd College	4,541	4,477	
Dalton College	4,347	4,463	
South Georgia College	4,551	4,242	
Atlanta Metropolitan College	4,077	3,984	
Gordon College	4,055	3,946	
Brunswick College	4,176	3,851	
Bainbridge College	2,568	2,447	
Waycross College	1,930	1,857	
East Georgia College	1,825	1,647	
Subtotal, J C's,	87,622	87,249	
Regents of University System	5,565	4,495	
SREB payments	9,194	7,779	
Repairs/rehabilitation fund	22,763		
Medical scholarships	1,020	1,014	
Regents opportunity grants	600	564	
Regents scholarships	200	188	
Information technology	3,330	3,603	
Georgia Military College		781	
Public telecommunications		6,152	
Subtotal, R of US,	51,678	24,576	
Unallocated reserve	6,400	1,371	
Total	961,283	874,320	

MAINE

Table 45. State tax-fund appropriations for the operating expenses of higher education for <u>fiscal</u> <u>years 1990-91 and 1991-92</u> in Maine.

(In thousands of a	dollars)		
	Sums appropriated		
Institutions	1990-91(R)	1991-92	
(1)	(2)	(3)	
University of Maine	143,669	144,527	
Public broadcasting network	2,366	2,288	
Subtotal, U of M	146,035	146,815	
Vocational education	24,963	25,008	
Maine Maritime Academy	7,032	7,034	
Grant/loan/scholarships	1,203	1,140	
Incentive scholarships	5,113	4,831	
Other scholarships	1,940	1,837	
Total	186.286	186.665	