

M. M. Chambers
Department of Educational Administration
Illinois State University, Normal, Illinois 61761

SINCE
1958

FIFTEENTH
YEAR

Number 182

September 1973

Page 1161

GRAPEVINE
* * * * *

Reports on state tax legislation; state appropriations for universities, colleges, and junior colleges; legislation affecting education beyond the high school.

IN THIS ISSUE

<u>Forty-two states</u> appropriate nearly \$7 1/2 billion	1162
<u>Delaware</u> makes four tax changes to raise an additional \$11 million during fiscal year 1974	1163
<u>Florida</u> appropriates \$346 million for gain of 40 per cent over two years ago	1163
<u>Maine</u> appropriates \$40 million for gain of 30 per cent . . .	1164
<u>Montana</u> appropriates \$37 million; gain is 20 per cent . . .	1164
<u>New Hampshire</u> reports slight CORRECTION	1164
<u>New York</u> approaches \$1 billion; boosts City University . . .	1165
<u>Oregon</u> appropriates \$123 1/2 million	1166
<u>Pennsylvania</u> has not yet completed appropriations, except in part, chiefly to fourteen "state owned" institutions	1167
<u>Rhode Island</u> Board of Regents fails after four years; is abolished and supplanted by a wholly new board	1167
<u>West Virginia</u> appropriates nearly \$82 million	1168
<u>New book</u> , FACULTY AND STAFF BEFORE THE BENCH, may be had from Danville, Illinois 61832	1168

* * * * *

Statement of ownership and circulation of GRAPEVINE is on page 1162 (reverse hereof).

Table 48. FORTY-TWO STATES HAVE APPROPRIATED FOR FISCAL YEAR 1973-74, WITH GAINS OF 26 PER CENT OVER FISCAL YEAR 1971-72, TWO YEARS EARLIER.

States	Year 1963-64	Year 1971-72	Year 1973-74	2-yr gain per cent	10-yr gain per cent
(1)	(2)	(3)	(4)	(5)	(6)
Thirty-four states previously reported - *					
34 states	1,350,110	4,540,697	5,727,482	26	324
Delaware	5,831	23,091	33,573	45	476
Florida	68,143	247,540	346,056	40	408
Maine	9,099	30,741	40,153	30 1/2	341
Montana	12,177	30,635	36,792	20	202
New York	182,918	803,913	983,941	22 1/2	438
Oregon	39,923	103,000	123,476	20	209
Rhode Island	7,963	30,443	42,439	39 1/2	433
West Virginia	21,875	69,388	81,796	18	274
42-state totals	1,698,039	5,879,448	7,415,708	-	-
Weighted average percentages of gain				26	337

* See GRAPEVINE, page 1154.

At this point, when 42 states have reported weighted average two-year gains of 26 per cent, with a total of nearly \$7 1/2 billion, it is hard to refrain from speculating as to what the 50-state total may be. Will it reach \$10 billion? It seems possible. The two largest states (California and New York) are already in. Four of the ten most populous states (Pennsylvania, Illinois, Michigan, and Massachusetts) are as yet unreported. If the 26 per cent rate of two-year gains is raised a point or two, the \$10 billion mark will be reached and passed. Whether that will happen can not be predicted with certainty. One forecast, however, seems sure: the total for fiscal year 1973-74 will be seven times the 50-state total of \$1.4 billion for fiscal year 1959-60, fourteen years earlier; and 60 per cent above the \$6.1 billion total for fiscal year 1969-70, four years ago.

* * * * *

GRAPEVINE is not a publication of any institution or association. Responsibility for any errors in the data, or for opinions expressed, is not to be attributed to any organization or person other than M. M. Chambers. GRAPEVINE is circulated to numerous key persons in each of the fifty states.

Address communications to M. M. Chambers, Department of Educational Administration, Illinois State University, Normal, Illinois 61761.

M. M. Chambers, Illinois State University, Normal, Illinois 61761

DELAWARE. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1973-74:

Table 49. State tax-fund appropriations for operating expenses of higher education in Delaware, fiscal year 1973-74, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Delaware	\$16,200
Employer's share, Soc S*	1,343
State pension*	1,778
TIAA-pension	519
Health insurance	293
All scholarships**	740
State Geologist	174
Occupationl tchrs edn	63
Poultry diagnostic serv	10
<u>Subtotal, U of D - \$21,120</u>	
Delaware Inst of Medical Edn and Research	2,150
Delaware State College	3,776
Delaware Tech & Comm Coll	6,489
H Ed Aid Adv Comm	38
<u>Total</u>	<u>33,573</u>

* Appropriated to state treasurer.

** Four separate programs.

The total for fiscal year 1973-74 appears to be a gain of 45 per cent over the comparable figure for fiscal year 1971-72, two years earlier.

Four minor tax measures were enacted with the expectation of producing \$11 million in the current fiscal year: (1) a ten per cent increase in the personal income tax, making the new rate 1.6 per cent on the first \$1,000 of taxable income, and 19.6 per cent on incomes above \$100,000; (2) a 20 per cent increase in the corporation net income tax, to 7.2 per cent from the former 6 per cent; (3) extension of the 2 per cent real estate transfer tax to condominium sales and leases of 5 years or more; and (4) taxation of capital gains at 100 per cent instead of the former 50 per cent.

FLORIDA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1973-74:

Table 50. State tax-fund appropriations for operating expenses of higher education in Florida, fiscal year 1973-74, in thousands of dollars.

Institutions (1)	Sums appropriated* (2)
U of Florida	\$43,601
Health center	21,885
Inst of Food & Ag Sci	23,363
Engrng & Indus Exp Sta	750
Veterinary medicine**	227
<u>Subtotal, U of F - \$89,827</u>	
Florida State U	37,813
U of South Florida	26,509
Medical ctr	4,988
<u>Subtotal, U of S F - \$31,498</u>	
Florida International U	11,992
Florida Atlantic U	11,092
Florida Technological U	10,374
Florida A & M University	8,911
Univ of West Florida	7,757
Univ of North Florida	5,618
St U System Reserve***	1,984
Board of Regents	1,891
Private institutions - U of Miami, med sch1	3,455
SREB & Stu aid	1,121
Comm hosp edn program	750
State aid to comm colls	121,970
<u>Total</u>	<u>346,056</u>

* Amounts for each institution prorated to systemwide general revenue-incident income relationship.

** To continue planning for a new veterinary medicine college.

*** To be allocated to the individual universities of the state system as the need arises.

The total for fiscal year 1973-74 appears to be a gain of 40 per cent over the comparable figure for fiscal year 1971-72, two years earlier.

MAINE. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1973-74:

Table 51. State tax-fund appropriations for operating expenses of higher education in Maine, fiscal year 1973-74, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Maine (all campuses and university-wide services)*	\$31,982
Maine Public Broadcasting Network**	861
Medical edn program	100
6 vocational-tech insts	5,363
Maine Maritime Academy***	1,211
1 schl of prac nursing	126
New Engl'd H Edn Compact	439
Edn of orphans of veterans	70
Total	40,153

* Includes the five former state colleges and other units of the re-organized U of Maine System.

** Included this year for the first time under higher education.

*** Includes \$56,724 allocated as a special \$8.00 week or 5% classified wage increase.

The total for fiscal year 1973-74 appears to be a gain of 30 1/2 per cent over the comparable figure for fiscal year 1971-72, two years earlier.

Appropriations for capital outlays at the several campuses of the University of Maine aggregated \$3 1/2 million.

For all state agencies and institutions, the legislature ordered a "priority program budget system."

With a modest appropriation of \$200,000, a "tuition equalization fund" for Maine students attending private institutions of higher education was established, with recipients limited to students in the first two years of college during the first year of the fund's operation.

MONTANA. Appropriations of state tax funds for operating expenses of higher education, biennium 1973-75:

Table 52. State tax-fund appropriations for operating expenses of higher education in Montana, biennium 1973-75, by separate fiscal years, in thousands of dollars.

Institutions (1)	Sums appropriated 1973-74 1974-75 (2) (3)	
U of Montana	\$10,763	\$11,347
Forestry exp sta	209	220
Subtotals, U of M - *		
Montana State U	10,545	11,116
Ag exper sta	2,179	2,229
Coop exten serv	754	772
Subtotals, MSU - **		
Coll of Mineral Sci and Tech	1,776	1,808
Eastern Montana Coll	3,293	3,222
Northern Montana Coll	1,807	1,916
Western Montana Coll	1,072	1,097
Bd of Regts, H Edn	122	125
WICHE	36	36
Stu Exchange	600	574
NDEA matching funds	25	25
Voc-tech edn ctrs	2,628	2,690
Comm coll assistnce	983	1,072
Total	36,792	38,249

* \$10,971,347 and \$11,566,851.

** \$13,478,537 and \$14,117,037.

The total for fiscal year 1973-74 appears to be a gain of 20 per cent over the comparable figures for fiscal year 1971-72, two years earlier.

NEW HAMPSHIRE. It has been brought to GRAPEVINE's attention that the figure reported to us for Plymouth State College, fiscal year 1974-75, should be \$1,542,000 instead of \$1,675,000 as reported in GRAPEVINE page 1157. The corrected state total for fiscal year 1974-75 is \$18,380,000.

M. M. Chambers, Illinois State University, Normal, Illinois 61761

NEW YORK. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1973-74:

Table 53. State tax-fund appropriations for operating expenses of higher education in New York, fiscal year 1973-74, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
<u>State U of New York</u>	
<u>University centers -</u>	
Buffalo	\$68,911
Stony Brook	44,224
Albany	38,108
Binghamton	22,556
<u>Subtotal, U ctrs - \$173,799</u>	
<u>Medical centers -</u>	
Downstate (NYC)	36,362
Upstate (Syracuse)	32,861
<u>Subtotal, Med ctrs - \$69,223</u>	
<u>Colls of Arts & Science -</u>	
Buffalo	19,865
Brockport	17,179
Oswego	16,579
New Paltz	14,277
Oneonta	13,018
Geneseo	12,245
Plattsburgh	12,012
Cortland	11,907
Potsdam	10,914
Fredonia	10,764
Purchase	5,522
Old Westbury	3,999
Empire State	3,847
Rome-Utica	1,018
<u>Subtotal, C of A & S - \$153,146</u>	
<u>Statutory colleges -</u>	
Agriculture & Life Sci	17,805
Geneva Experiment Sta	3,879
Human Ecology	4,273
Veterinary	4,229
Indus & Labor Rels	3,286
General Servs	4,560
<u>Subtotal, at Cornell - \$38,032</u>	
Ceramics (Alfred U)	2,218
<u>Subtotals, Stat colls - \$40,250</u>	
<u>Specialized colleges -</u>	
Forestry (Syracuse)	7,801
Maritime (NYC)	3,469
Optometry (NYC)	1,150
<u>Subtotal, Spec colls - \$12,420</u>	

(Continued in next column)

NEW YORK. (Con't from precedng colmn)

<u>Ag & Tech colls -</u>	
Farmingdale	11,537
Alfred	8,394
Cobleskill	5,540
Morrisville	5,308
Delhi	5,085
Canton	4,563
<u>Subtotal, A & T colls - \$40,427</u>	
<u>University wide-</u>	
Administration	7,597
SUNY SEEK	9,795
Ed Opportunity Ctr progs	11,686
SUNY Scholarship fund	3,000
Building repairs*	3,150
Openings, New U bldgs*	4,012
Student loans	870
Admissions processing ctrs	849
Sea grant research	100
Innovation fund*	750
Centralized libr acquistns*	227
Air pollution abatement*	900
<u>Subtotal, U-wide - \$42,936</u>	
Estimated salary increase**	9,000
Fringe benefits	98,580
<u>SUNY gross total*** 639,781</u>	
Less student fees and other	
institutional income	-92,000
<u>SUNY net tax-fund total 547,781</u>	
<u>Other than SUNY -</u>	
Aid to City U of N Y	132,300
CUNY SEEK program	12,300
Aid to comm colls	112,400
Comm coll SEEK program	4,700
Aid to non-public insts	48,000
Contracts priv med & dental colls+	13,400
Aid to Brooklyn Poly Inst	3,300
Aid to private medical++	4,700
Nursing sch1 expansion	1,200
Dental schls, emergency aid	1,500
Scholar incentive prog	52,400
Endowed chairs	500
Private SEEK program	7,410
Scholarships & fellowships	33,000
N Y Ocean Science Lab	850
N Y Sci & Tech Foundation	350
Higher Edn Assistance Corp	6,574
New York Network	1,276
<u>Subtotal, other - \$436,160</u>	
<u>Total</u>	<u>983,941</u>

(Continued on page 1166)

NEW YORK. (Con't from page 1165)

Footnotes:

- * Lump-sum amounts to be distributed to campuses at later date.
- ** Estimated amounts of salary increases granted to classified employees. Salary increases for non-teaching professionals and faculty have not yet been settled.
- *** Rough approximation of sums to be allocated from statewide lump-sum appropriation.
- + Contracts with private medical colleges are for expansion of enrollment.
- ++ Aid to private medical colleges is for existing student body.

The total for fiscal year 1973-74 appears to be a gain of 22 1/2 per cent over the comparable figure for fiscal year 1971-72, two years earlier.

The state tax support for the City University of New York appears to be some 47 per cent higher than its level of the past three years, typified by fiscal year 1971-72, two years ago. This may signal a somewhat belated recognition by the legislature of the importance of the program of "open admissions" which was begun at the City University in 1970, bringing in that year 16,000 more freshmen than ever before.

Painful overcrowding ensued, but also an outburst of creative activity to improvise new ways of doing justice to the flood of new students, many of whom needed counseling, tutoring, and other remedial services which were devised in diverse ways in the different colleges of the University, two-year and four-year.

Reminiscent of the early years of the land-grant colleges in many states, this is an enormously significant step toward opening higher education to all who want and can benefit from it, including many who have been deprived economically, culturally, and educationally.

Conservatives may regard it as a precarious experiment, but most administrators and faculty members of the City University believe it will succeed beyond expectations.

OREGON. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1973-74:

Table 54. State tax-fund appropriations for operating expenses of higher education in Oregon, fiscal year 1973-74, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Oregon	\$16,566
U of O Medical sch1	7,811
Tchg hosp & clinics	7,804
Crippled childrn's div	2,056
U of O Dental sch1	2,223
<hr/>	
Composites* - \$36,460	
Oregon State University	18,531
Ag experiment sta	4,646
Coop extension serv	3,386
Forest research lab	480
<hr/>	
Subtotal, OSU - \$27,043	
Portland State U	12,060
Southern Oregon Coll	4,294
Oregon Coll of Education	3,728
Oregon Inst of Tech	3,148
Eastern Oregon St Coll	2,164
Ednl broadcasting serv	972
Teaching research	162
Div of continuing edn	100
NDEA & health profes-	
sions stu loans	275
WICHE	320
Centralized activities	3,570
<hr/>	
Subtotal, OSS of HE \$94,296	
Ednl Coord Council**	520
State Scholarship Comm	3,600
Community colleges	25,060
Total	123,476

* The medical and dental schools are not administratively units of the University; but the composites are shown here for comparability with other state universities.

** A state agency to plan for all types of education above high school.

The total for fiscal year 1973-74 appears to be a gain of 20 per cent over the comparable figure for fiscal year 1971-72, two years earlier.

M. M. Chambers, Illinois State University, Normal, Illinois 61761.

RHODE ISLAND. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1973-74:

Table 55. State tax-fund appropriations for operating expenses of higher education in Rhode Island, fiscal year 1973-74, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Rhode Island	\$23,643
Rhode Island College	9,656
Rhode Island Jr Coll	6,909
Subtotal, u & c's -	\$40,208
State scholarships	1,998
Professional nurses	70
Bryant College*	15
War orphans	3
N England H Edn Compact	37
Comm Interest Coop in Edn	8
Support of med edn**	100
Total	42,439

* For teacher training in business subjects at named private college.

** Administered by Rhode Island Department of Health.

The total for fiscal year 1973-74 appears to be a gain of 39 1/2 per cent over the comparable figure for fiscal year 1971-72, two years earlier.

The Rhode Island Board of Regents of Education, established in 1969 and given jurisdiction over all education at all levels, including plenary governance of the three state institutions of higher education, was abolished by the legislature in June 1973 and supplanted by a wholly new successor board. The old board fell victim to its proclivity for doing nothing except involving itself in local administrative matters-- a common failure of the top board in overcentralized systems.

The new board is larger, having 13 appointed members plus two members of the legislature-- one from the finance committee of each house. The board has three committees or "sub-boards," one of which is to be concerned exclusively with education beyond the high school.

PENNSYLVANIA. Appropriations of state tax funds for operating expenses of state-owned institutions, fiscal year 1973-74:

Table 56. State tax-fund appropriations for operating expenses of state-owned institutions in Pennsylvania, fiscal year 1973-74, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
State-owned insts -	
Indiana U of Pa	12,172
West Chester	11,146
California	9,138
Edinboro	8,868
Slippery Rock	8,839
Millersville	8,142
Clarion	7,916
Shippensburg	7,530
Bloomsburg	7,308
Kutztown	7,228
Mansfield	6,231
East Stroudsburg	5,665
Cheyney	4,946
Lock Haven	4,662
Subtotal, st-owned -	\$109,791
Pa Higher Edn Asstce Agency*	71,850
Equal Opporntny prog grants	2,160
St aid to comm colls	18,868

* Includes State scholarships and grants \$64,000,000; administration and payment of lender participation incentives \$2,850,000; to assist maximum participation in federal student aid funds \$2,000,000; reserve to guarantee loans \$1,600,000; Veteran scholarships \$1,400,000.

Note that Table 56 includes only Indiana U of Pennsylvania and the thirteen state colleges. Annual appropriations are habitually made to these institutions first. Later in the session large sums are appropriated to the Pennsylvania State University and two large urban private universities-- Pittsburgh and Temple-- the three comprising the "Commonwealth Segment (to which Lincoln University has been added); and to 12 to 15 other state-aided private institutions.

WEST VIRGINIA. Allocations of appropriated state tax funds for operating expenses of higher education, fiscal year 1973-74:

Table 57. Allocation of appropriated state tax funds for operating expenses of higher education in West Virginia, fiscal year 1973-74, in thousands of dollars.

Institutions (1)	Sums allocated* (2)
West Virginia U	\$29,385
Medical center**	11,832
<u>Subtotal, WVU - \$41,217</u>	
Marshall University	11,038
W Va Coll of Grad Studies	1,349
<u>Four-year colls -</u>	
Fairmont State	4,250
West Va State	3,795
West Liberty State	3,541
W Va Inst of Tech	3,428
Concord	2,768
Shepherd	2,492
Glenville State	2,203
Bluefield State	1,746
<u>Subtotal, 4-yr c's - \$24,223</u>	
<u>Community colls -</u>	
Parkersburg	1,003
Southern W Virginia	599
West Va Northern	692
<u>Subtotal, c c's - \$2,294</u>	
<u>Two-yr branch coll -</u>	
Potomac State	1,196
<u>Special appropriations -</u>	
Educational TV	687
Scholarship program	500

(Continued in next column)

WEST VIRGINIA. (Con't from precedng colmn)

Bureau for coal res	325
Veterinary tuition	163
Forestry products	131
Title 1-matching funds	130
Regional res inst	88
Awareness program	50
Ctr for Econ Action	49
Intensive ag-dem trial	30
Intensive horticulture dem***	28
Comm dev & research	24
Optometry tuition***	12
Oak wilt control res	10
<u>Subtotal, spec app - \$2,228</u>	
State Bd of Regents+	482
Less est student fees going to state General Fund++	-2,485
Non-allocated	252
<u>Total</u>	<u>81,796</u>

* Allocations by State Board of Regents from a lump-sum appropriation.

** Includes \$5,880,000 estimated proceeds of an allocated tax on sales of soft drinks.

*** Established July 1, 1973.

+ Includes Facilities and Scholarship Administration previously the function of the State Commission on Higher Education.

++ Student tuition at four-year colleges is directly deposited to State General Fund; therefore, must be subtracted to arrive at net state tax fund appropriation.

The total for fiscal year 1973-74 appears to be a gain of 18 per cent over the comparable figure for fiscal year 1971-72, two years earlier.

Now ready--

THE COLLEGES AND THE COURTS: FACULTY AND STAFF BEFORE THE BENCH

Eighth volume in M. M. Chambers' famous series on the legal aspects of higher education. Covers some 200 federal and state judicial decisions, mainly within the past five years, marking important changes as to the rights and obligations of members of the faculties and staffs.

Clothbound, 260 pages, \$8.75 with educational discounts. Order from Interstate Printers and Publishers, Inc., Danville, Illinois 61832