## M. M. Chambers Education Building, Indiana University Bloomington, Indiana 47405

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GRAPEVINE  * * * *	
A newsletter on state tax legislation; state appropriations for universities, colleges, and junior colleges; legislation affecting education at any level. There is no charge for GRAPEVINE, but recipients are asked to send timely newsnotes regarding pertinent events in their respective states.	
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MLINOIS. Press reports of the July 7 meeting of the State Board of Higher Education indicate that the board will recommend that the Chicago Teachers College become a state institution on the same basis as the six state universities in Illinois. Recall that within recent years Wayne University at Detroit was made a state university (1956-59), and the Municipal University of Wichita was taken over by the state of Kansas (1963).

The board is also reported to have decided (by a divided vote) to recommend a plan whereby local public junior colleges would not be permitted to charge tuition fees to residents of the district, and would receive from the state 50% of their annual operating costs and 75% of their capital outlay expenditures.

It was said that only 7 of the 23 junior colleges now operating charge fees to students in their districts. GRAPEVINE applauds every step toward free public higher education, especially in the first two years beyond high school.

Some downstaters in Illinois argue that the junior colleges should receive no tax support from the local district, but be wholly supported by state funds. The custom now in about 20 states is to divide the investment between the local district and the state. Gradually, however, the proportion paid by the state is increasing; and in at least one state (Minnesota) the junior colleges are now in process of becoming fully statesupported (GRAPEVINE, page 353, June 1963).

Changes of this kind depend somewhat on the economic and demographic conditions in different states. Perhaps
it could be said that Winnesota is
neither as populous nor as prosperous
as Illinois. Where the conditions are
favorable, much is to be said for
having the local taxing district make at
least some contribution to the financial support of the local public junior
college.

LOUISIANA. Appropriations of state tax funds for operating expenses of higher education for fiscal year 1964-65:

Table 97. State tax-fund appropriations for operating expenses of higher education in Louisiana, for fiscal year 1964-65. in thousands of dollars

In attache	3 Of dolland
Institutions .	Sums appropriated
(1)	
Louisiana State U	(2)
Southern University	\$31,163
U of Southwestern La	6,076
La Polytechnic Inst	5 <b>,</b> 722
Nonthroaten G	4,602
Northwestern State Coll	3,623
Southeastern La Coll	3,497
Northeast La St Coll	3,246
Grambling College	3,108
McNeese State College	
F T Nicholls State Coll	2,475
Total	1,519
	65,031

The total appears to represent a gain of 39% over the comparable figure for fiscal year 1962-63, two years ago.

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NEW YORK CITY. Mayor Wagner and the City Board of Higher Education have stood firm against tuition charges for regular full-time students in the four city colleges, despite heavy pressure from Albany.

Moreover, the anomlous situation in which the several community colleges in the city charged substantial tuition fees while the four-year city colleges did not, is to be corrected. It has been announced that, beginning September 1, 1964, all units of the City University of New York, including the city colleges and the community colleges, will be tuition-free to regular full-time undergraduate students.

For a similar recommendation regarding local public junior colleges in another populous state, see <u>HLINOIS</u>, in this issue.

Pertinent to these tendencies is the 36-page pamphlet issued early in 1964 by the Educational Policies Commission:
Universal Opportunity for Education
Beyond the High School (Washington:
National Education Association. 35¢).

Says the Commission: "The assessment of tuition charges is not an acceptable means of meeting costs, and selectivity in admission is not an acceptable means of keeping costs down. Public colleges must accept loss of tuition income as a concomitant of universalized opportunity.

"The goal of universal education beyond the high school is no more utopian than the goal of full citizenship for all americans, for the first is becoming prerequisite to the second. If a person is adjudged incapable of growth toward a free mind today, he has been adjudged incapable of the dignity of full citizenship in a free society."

CHANGES MADE BY COMMUNITY FACILITIES ADMINISTRATION MEAN LOVER RENTALS TO STUDENTS IN SELF-LIQUIDATION RESIDENCE HALLS

Hitherto, most loans under the College Housing Program have required income be maintained at 1.35 times the annual debt-service, and that the college must charge rentals sufficient to produce a surplus for deposit in a debt-service reserve until this reserve fund would be large enough to cover the annual debt-service for two years.

Under a new policy recently announced, both of the foregoing rules are relaxed somewhat. The figure of 1.35 is reduced to 1.25, and the built-up reserve will need to cover only one year of debt-service.

Commissioner Sidney H. Woolner pointed out that the College Housing Program has operated for 13 years without a default in principal or interest.

In view of this history, he thinks "Frudent lending practices justify these new steps which will help to keep student rentals in college residence halls at reasonable levels despite the fact that many other costs are continuing to rise."

The reduction of the required reserve funds will eventually prove advantageous to the institutions by enabling them to have relatively less of their funds tied up in reserves, and available for use for other necessary purposes, such as additional housing or other facilities.

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GRAPEVINE'S ANNUAL FIFTY-STATE SUMMARY

On the following three pages of this issue (440-442), you will see the first

APPROPRIATIONS OF STATE TAX FUNDS AS STATE AID FOR OPERATING EXPENSES OF LOCAL PUBLIC COMMUNITY-JUNIOR COLLEGES FOR FISCAL YEAR 1964-65 (IN 22 STATES)

EXCEED \$\frac{1}{2}\$130 MILLION

Five years ago the aggregate of state aid for operating expenses of local public community-junior colleges was about 053 million for the year. Currently it is nearly  $2\frac{1}{2}$  times that sum. The number of states appropriating substantial amounts has grown from 17 to 22.

Table 98. State tax-fund appropriations as state aid for operating expenses of local public community-junior colleges (in 22 states) for six successive fiscal years (1959-60 through 1964-65), in thousands of dollars, with dollar increase and percentage increase for fiscal year 1964-65 over

1962-63, showing change over the intervening period of two years.									
States	Year	Year	Year	Year	${\tt Year}$	Year	2-year	Percentage	
	1959-60	1960-61	1961-62	1962-63_	1963-64	1964-65	gain	gain	
(1)_	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	
Cal	\$26.539	\$26,280	\$33,189	ÿ33 <b>,</b> 900	\$37,460	\$48,000	\$14 <b>,</b> 100	41 <u>幸</u>	
Fla	3,129	4,149	5,395	7,409	12,900	15,767	8,358	113	
ΝY	3,450	4,610	5,690	7,100	9,500	12,711	5,611	79	
ilash	4,902	5,433	6,976	6,630	9,270	11 <b>,</b> 330	4,700	71	
Texas	5,178	5,178	7,000	7,000	8,256	8,284	1,284	18 <del>\}</del>	
101100	2,1.0	2,11-			-			_	
Hich	3,620	3,820	4,382	5,677	6,272	6,905	. 1,228	21휼	
nı.	2,150	2,150	3,250	3,250	6,759	6,759	3,509	108	
Ariz	300	400	453	585	2,273	3,858	3,273	55 <del>9</del> ટ્ટે	
Miss	1,638	2,147	2,147	2,363	2,362	2,850	487	20 <del>1</del>	
Minn	605	670	878	1,059	1,607	2,188*	1,129	10 <del>6</del> ટ્રે	
3		3,3	-,-		•	•		~	
Мо	NR	NR	350	350	1,519	1,839	1,489	425是	
иJ	30	30	130	100	200	1,700	1,600	1600	
Colo	475	1,050	1,050	1,339	1,346	1,523	184	13 <del>ફ</del> ે	
Md	405	432	554	869	1,254	1,512	643	74	
Ore	NR	NR	425	840	1,350	1,425	. 585	70	
010			4.00		•••			/	
. N.C.	150	234	409	462	388	850	388	84	
Iowa	400	631	768	791	787	840	49	6 <u>}</u>	
Kansas	0	ő	325	385	466	480	95	24 <del>½</del>	
Ohio	ŏ	ō	Õ	Ő	220	461	461		
llyo	200	_	_	317	<sup>.</sup> 360	360	43	. 13 <u>분</u>	
Ga.	0	0	0	ő	Ō	300	300		
N D	115	115	119	119	220	250	131	110	
Total	53,331	57.529		79,236	104,769	130,192	50,956		
	ed averag				-			64 <del>1</del>	
<u> </u>	<u> </u>								

<sup>\*</sup> The Minnesota junior colleges are to become state institutions, and no longer to derive any tax support for operating expenses from the local taxing subdivisions.

It appears that in seven of these states the state aid for operating expenses

## STATE TAX-FUND APPROPRIATIONS FOR OPERATING EXPENSES OF HIGHER EDUCATION

## IN FIFTY STATES FOR FISCAL YEAR 1964-65 APPROACH \$25 BILLION

Table 99. Appropriations of state tax funds for operating expenses of higher education in 50 states for 6 successive fiscal years, 1959-60 through 1964-65, with dollar gains and percentage gains for 1964-65 over 1962-63, showing change over a period of 2 years, in thousands of dollars.

	7.						<del></del>		
C+-+	Year	Year	Year	Year	Year	Year		Fercent	Augmented
States	1959-60	1960-61		1962-63			gain	gain	totals,
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(왕)	(9)	Col 7 plus
			•					_	state aid
Ala **	21,823	22,397	20,535		29,133	30,421	7,762	34-	for local
Alaska*	2,111	2,323	3,023	3,301	4,817		1,999	602	jr colls
Ariz *	13,742	15,818	17,852	20,422	23,410	25 <b>,</b> 884	5,462	26 <del>}</del>	29,741
Ark **	13,551	13,551	16,599	16,599	20,369	20,369	3,770	22 <del>]</del>	•
Cal *	162,065	195,312	213,983	243,808	263,844	303,982	60,174	24를	351,982
a = v .									
Colo *	16,796	23,282	26,099	29,916	33,933	34,314	4,398	14분	35 <b>,</b> 837
Conn **	12,273	13,080	14,855	15,948	18 <b>,</b> 585	19,706	3,758	$23\frac{1}{2}$	
Del *	3,731	3,734	4,368	5,094	5,831	6 <b>,</b> 493	1,399	27불	
Fla **	37,263	37,263	46,043	46,043	57,710	<i>5</i> 7,710	11,667	25.	73,477
Ga ¥*	24,058	26,605	29,046	32,162	35 <b>,</b> 270	41,470	9,308	29	41,770
77	1 0 5 4				40 0/0	40 #40		4	
Howaii*	4,958	5,825	7,254	8,515		12,580	4,065	47늄	
Ida **	8,799	8,800	10,137	10,137	.11,690	11,690	1,553	15.	
Ill **	88,139	88,140	113,043	113,043	141,411	141,411	28,368	25	148,170
Ind **	45,463	50,163	55,316	62,709		80,134	17,425	271	
Ia **	34,230	34 <b>,</b> 230	38,914	38,914	47,488	47,488	8,574	22	48,328
Kas *	25,036	27,938	29,847	35,038	27 027	43,833	¢ 705	25	rdo
Ку ***	14,954	19,672	24,491	29,573	37,924 32,164	42,782	8,795	25	44,583
La *	40,062	44,557		46,760		65,031	•	45 30	
Me **	3,356		48,316				18,271	39	
Md *		5,599	7,238	7,429	9,099	9,709	2,280	30g	00.400
TIQ	23,413	24,734	26,654	29,809	-33,558	37,665	7,856	2 <del>6§</del>	39,177
ilass *	12,167	13,361	15,281	16,503	(19,559)	@(2 <b>1,1</b> 25)	@(1,622)	a (28)0	
Nich *	91,979	98,016	98,434			131,158		26	138,063
Minn **	35,568	38,250	43,030	44,058	48,103	52,871	8,313	20	
liiss***	13,430	16,200	16,200	17,500		23,081	5,581	32	55,059
Mo **	24,744	25.641	28,901	33.253		45,008		35:-	25,931
			this tab	le on nex		~2,000			45.847

<sup>\*</sup>Appropriations made annually.

\*\*Appropriations made biennially in odd-numbered years.

\*\*Appropriations made biennially in even-numbered years. fication.

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(Continued). Appropriations of state tax funds for operating expenses of higher education in 50 states for 6 successive fiscal years, 1959-60 through 1964-65, with dollar gains and percentage gains for 1964-65 over 1962-63, showing change over a period of 2 years, in thousands of dollars.

a	Year	Year	Year	Year	Year	Year	2		
States	<u> 1959-60</u>	1960-61	1961-62	1962-63	1963-64	Year <u>1964–65</u>	2-year	Percen	t; Augmented
_(1)	(2)	(3)	(4)	(5)	(6)	(7)	gain (8)	gain	_, totals,
Manakasa	11 -						(8)	(9)	_ Col 7 plus
Mont**	11,230	11,231	10,660	10,661	12,772	12,772	2 144	00	state aid
Nebr**	15,217	15,218	17,077	17,078	18,820	18,820	2,111		for local
Nev**	3,682	4,107	4,863	5,325			1,742		jr colls
N H**	3,973	4,106	4,717	4,733	5,146		1,193		
N J*	21,952	24,427	28,291	34,079	39,820		371		
M Made de			•	- 17-77	279020	44,116	10,037	2 <del>9</del> 글	45,816
N M**	11,165	11,239	13,002	14,372	15,960	18,636	1 001	1	
M A*	75,096	89,505	111,189	156,556	173./18	215,903	4,254		
M C**	28,269	30,340	35,678	36,353	46,380	50,581	59,347	38	228,614
N D**	9,253	9,253	10,386	10,386	11,859	11,859	14,228	39	51,431
Ohio**	43,331	45,326	52,014	55,620	60,450	67,209	1,473	14글	12,109
O1-1 - 32 V			• ,	,,,	00,400	07,209	11,589	21불	67,670
0 <u> cla</u> **	27,014	27,020	30,014	30,020	33 <b>,5</b> 05	33,505	2 /4=	441	
Ore**	28,719	28,719	34,370	33,423	41,037	41,037	3,485	11늴	
Pa*	43,471	43,472	46,431	56,187	66,064		7,614	22	42,462
R I* S C*	4,477	5,271	5,826	7,697	7,963	(71,919)@ 8,971	1 732)	58)@	
5 C*	12,113	13,141	14,449	15,440	17,360	19,286	1,274	16½	
S D*				-,	.,,,,,,	179200	3 <b>,</b> 846	25	
	8,078	8,128	8,675	8,702	10,133	12,338	2 666		
Tenn**	17,022	17,023	21,522	22,359	28,324	31,892	3,566	41	
Tex**	65,843	66,955	77,873	83,282		106,489	9,533	42불	
Utah** Vt**	13,139	13,139	15,580	15,580	18,901	18,901	23,207	28	114,773
V U A A	3 <b>,</b> 264	3,399	3,759	3,750	4,986	5,445	3,321	21분	
Va***	40				7,700	79447	1,695	45	
		23,187	23,983	34,625	35,858	39,527	1 000		
Wash** W Va*		42,008	51,757	51,757	60,382	60,384	4,902	14	
	14,791	16,919		20,743	22,286	23,761	8,627	16글	71,714
Wis**	34,834	37,417		44,670			3,018	14号	
<u>₩</u> yo**	4,735	4,735	5.599	5,599	6.347	6.347	15,740	35	
Totals	1,4	49,776	1,8	12,272		02,945	748	1 <del>3</del> 용	6,707
1.336.379 1.644.007 2.083.594 490.603 Percentage gain over 2 years, 1964-65 over 1962-63 - 27									
rer.centar	ge gain or	rer 2 ve	irs, 196	4-65 ove	r 1962-6	3 -		27	
@ Foting 1									

<sup>@</sup> Estimated, subject to subsequent rectification. \* Appropriations made annually.

Column 7 is exclusive of state aid for local public community-junior colleges. Therefore, to get the real 50-state total, it is necessary to add \$130,192,000 appropriated for that purpose by 22 states for 1964-65. (See Column 7 of Table 98, page 440 of this issue). This produces a grand total of \$2.102.102.102.

<sup>\*\*</sup> Appropriations made biennially in odd-numbered years.

\*\*\* Appropriations made biennially in even-numbered years.